2003 DoD Personnel Accounting Conference



Back-Brief of Issues





Regional Strategy Workshops

Vietnam







Vietnam Strategy Working Group

- Recommended Mid-Term Goals:
 - Obtain greater access to Central Highlands region
 - Obtain greater SRV unilateral cooperation
 - Promote unity of effort among U.S. entities
- Accounting Policy Recommendations
 - Develop better coordination among U.S. entities
 - Seek fuller integration of Stony Beach assets







- <u>Issue</u>: Define roles & missions for intelligence support to personnel accounting in SEA
- Discussion:
 - The DPMO/USPACOM/DIA MOU on Intelligence Support to Personnel Accounting in Southeast Asia is still in effect
 - Changes have occurred in the manner in which the IC is supporting operations in SEA (e.g., permanent stationing of Stony Beach debriefers in the embassies)
 - Strong overlay of missions in investigative area
- Recommendation: Clarify appropriate roles/mission for each entity involved in the accounting mission
- Action Offices: DPMO, USPACOM, DIA







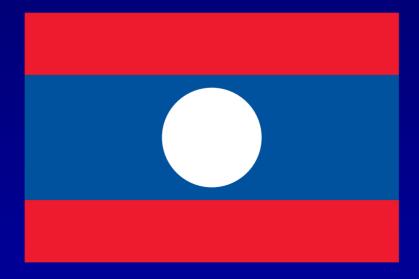
- <u>Issue</u>: Stony Beach presence in host countries under the Defense Attaché Office
- Discussion:
 - Stony Beach presence at embassy underutilized
 - Need to establish walk-in procedure to protect LSI information
- Recommendation:
 - Obtain Vietnamese acceptance of Stony Beach working from the DAO
 - Coordinate new procedures with all parties
- Action Offices: DPMO, USPACOM, DIA, Department of State





Regional Strategy Workshops

Lao People's Democratic Republic







Laos Strategy Working Group

- Recommended Mid-Term Goals:
 - Focus research and investigative efforts for live sighting and last known alive investigations
 - Develop Research Investigation Team concept in Laos
 - Pursue access to archival information
 - Increase flexibility in operations (team size, pace of operations)
 - Increase Lao counterpart capability
- Accounting Policy Recommendations
 - Develop public affairs guidance for accounting activities in Laos
 - Restructure investigative activity
 - Develop talking points to articulate USG policy
 - Consider options to encourage increased cooperation from the Lao







- Issue: Standardized key issue talking points
- <u>Discussion</u>: There is sometimes a lack of coordination between offices concerning accounting issues pertaining to Laos
- Recommendation: Develop coordinated talking points on OHP, archives and unilateral program
- Action Office: DPMO





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- Issue: Lead development in Laos
- Discussion:
 - Expand beyond case specific leads
 - Increase the number of leads on hand
- Recommendation: Advocate year-round presence of Stony Beach in Laos
- Action Offices: DPMO, USPACOM, DIA







Regional Strategy Workshops

Cambodia







Cambodia Strategy Working Group

- Recommended Mid-Term Goals:
 - Expand priority attention to resolving Last Known Alive cases
 - Identify additional Cambodian sources of information
 - Seek increased cooperation by Vietnam in providing information
- Accounting Policy Recommendations
 - Focus collection efforts through more specific requirements
 - Develop public information outreach campaign in Cambodia (build upon POW/MIA seminar)





- Issue: Who controlled areas containing U.S. losses
- Discussion:
 - Knowing who controlled the locations of U.S. losses defines where the answers are likely to be found
 - Were 90% of U.S. losses really in areas controlled by Vietnamese forces?
- Recommendation: Focus intelligence collection and analysis on Order of Battle in order to define "control" of the various locations
- Action Offices: DPMO, JTF-FA, Stony Beach





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- <u>Issue</u>: Roles & missions for intelligence support to the accounting function in Cambodia are unclear
- <u>Discussion</u>: Stationing of the Stony Beach debriefer in the embassy has resulted in occasional confusion regarding roles and missions for investigations in Cambodia
- Recommendation: Clarify appropriate roles and missions for each entity involved in accounting mission
- Action Offices: DPMO, USPACOM, DIA





DoD Personnel Accounting Conference



- <u>Issue</u>: Productivity of the unilateral program in Cambodia
- Discussion:
 - Stony Beach now has a full-time presence in Cambodia
 - Many of the issues the USG once asked the Cambodian government to investigate unilaterally, can now be investigated more effectively by the Stony Beach debriefer
- Recommendation: Review and assess the unilateral program in Cambodia
- Action Offices: DPMO, USPACOM, DIA







Regional Strategy Workshops

China





DoD Personnel Accounting ConferenceChina Strategy Working Group



- Recommended Mid-Term Goal:
 - Use the DASD visit to continue and expand China initiatives
- Accounting Policy Recommendations
 - Seek access to PLA Archives, through Chinese intermediary, if necessary
 - Confirm remains recovery at second Tibet WWII crash site
 - Request survey of Korean War F-86 crash site at Dandong
 - Propose analyst exchange to identify candidate WWII aircraft crash sites for USACILHI investigative teams
 - Propose Hainan Island underwater investigation after DASD visit
 - Propose vets-to-vets exchange







Regional Strategy Workshops

Democratic People's Republic of Korea







North Korea Working Group

- Recommended Mid-Term Goals:
 - Conduct JRO Talks in 2003 for current year and beyond
- Accounting Policy Recommendations:
 - Keep the door open for talks, but allow time for the current situation to become clearer before approaching the KPA
 - Be prepared to "walk away" from the negotiating table to prevent the KPA from gaining an advantage during the talks
 - Proceed with current negotiating strategy
 - Add previously recovered remains issue to overall strategy







- Issue: Repatriating remains to the Republic of Korea
- Discussion:
 - Following the cessation of hostilities, remains were repatriated through Panmunjom
 - KPA protest in 1999 led to the current practice of repatriating remains through Yokota AB
- Recommendation:
 - DPMO seek interagency concurrence for repatriating remains through the ROK
 - When the timing is appropriate, repatriate remains through the ROK
- Action Office: DPMO







- <u>Issue</u>: Previously recovered remains from the DPRK
- Discussion:
 - North Korea unilaterally returned 208 boxes of remains between 1990-1994.
 - In many cases, boxes contain what appear to be a complete set of remains, but USACILHI anthropologists have determined that they are from multiple individuals.
 - Evidence suggests that the North Koreans may have assembled the remains from a larger cache of remains they have unilaterally recovered and not returned.
- Recommendation: Add this issue to DPMO strategy for the next round of talks with the KPA
- Action Offices: DPMO, USACILHI







- Issue: Medical evacuation procedures in North Korea
- Discussion:
 - During talks in Jan & Jun 02, the KPA agreed to ground medical evacuation through Panmunjom in the event of an emergency.
 - CILHI conducted aerial MEDEVAC tests in 2002, but did not test the ground MEDVAC procedures.
- Recommendation:
 - That DPMO insist on a ground MEDEVAC test at the next round of talks.
 - That this test be fully coordinated among DPMO, the Joint Staff, USACILHI, and UNCMAC prior to execution.
- Action Offices: DPMO, Joint Staff, USACILHI, UNCMAC







Conflict Strategy Workshops

World War II Accounting





<u>DoD Personnel</u> <u>Accounting Conference</u> WWII Strategy Working Group



- Recommended Mid-Term Goals:
 - Establish a WWII Working Group to focus community WWII efforts
 - Develop a community coordinated strategy
 - Develop and maintain a shared, consolidated database for WWII unaccounted for
- Accounting Policy Recommendations
 - Have first WWII Working Group meeting NLT May 2003
 - Determine resource constraints that will limit WWII accounting
 - Develop public affairs guidance for WWII accounting efforts







- Issue: Information Sharing
- Discussion:
 - We are not using limited resources available to maximize research opportunities and lead development
 - Duplication of effort; some issues not addressed
- Recommendation: Develop clear process to regularly coordinate efforts and share information
- Action Offices: DPMO, USACILHI







- Issue: WWII Working Group Meeting
- Discussion:
 - Develop initial strategy to define WWII problem set
 - Review and refine WWII Accounting Policy
- Recommendation:
 - Convene first WWII Working Group NLT May 2003
 - Convene analysts sub-group following Working Group
- Action Offices: DPMO, USACILHI







- Issue: Develop Personnel Missing WWII Database
- Discussion:
 - There is no common, comprehensive database for WWII
 - There is no on-going coordinated effort to develop a comprehensive WWII database
- Recommendation: Coordinate development of PMWWII database using DoD accounting community and external sources
- Action Offices: DPMO, USACILHI

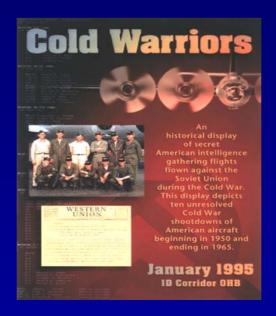






Conflict Strategy Workshops

Cold War







Cold War Working Group

- Recommended Mid-Term Goals
 - Obtain additional support and information from the intelligence community
- Accounting Policy Recommendations
 - Establish a routine working relationship with the organizations of the I.C. for the conduct of future research



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- <u>Issue</u>: Establish dialogue w/intelligence community
- Discussion:
 - -- Brainstormed methods of obtaining old intelligence archived in obscure locations.
- Recommendation:
 - Start with agencies' FOIA & declassification offices
 - Make new, targeted requests on the Cold War cases to the various agencies
- Action Office: DPMO







Functional Workshops

JTF-FA and USACILHI Merger Working Group







- Issue: OSD oversight of the merger process
- <u>Discussion</u>: USPACOM needs to keep OSD/DPMO fully informed of merger planning deliberations
- Recommendation: USPACOM update DASD (POW/Missing Personnel Affairs) more frequently
- Action Office: USPACOM







- Issue: Adjust joint publications to reflect merger of JTF-FA and USACILHI
- <u>Discussion</u>: Once the organizations are merged, current Joint Publications will not accurately reflect roles and responsibilities for personnel accounting
- Recommendation: Review and revise publications as required
- Action Offices: Joint Staff, USPACOM, USACILHI (coordination with DPMO)





- Issue: Civilian work force anxiety over the merger
- Discussion:
 - Some civilians concerned about losing their jobs
 - Require reassurance
- Recommendation:
 - Additional command meetings and briefings
 - Publish personnel annex to the transition plan
- Action Offices: JTF-FA, USACILHI







Functional Workshops

Post Conflict Accounting





Post Conflict Strategy Working Group

- Recommended Mid-Term Goals:
 - Develop template language regarding the exchange of POWs and remains to be included in Operation Plans
 - Study past conflict cessation agreements and their effect on the recovery of remains
 - Develop options for language on the recovery of remains to be included in international agreements taking into consideration the dilemmas posed by modern conflicts
- Accounting Policy Recommendations
 - Establish a Post-Conflict Sub-PCC; membership to include DoD forensic science community





Functional Workshops

DoD Directive on Personnel Accounting





- Issue: Negotiating authorities defined in the DoD Directive on Accounting
- <u>Discussion</u>: USPACOM wants a clear delineation between policy and operational negotiations and discussions
- Recommendation: USPACOM provide suggested wording to DPMO
- Action Offices: DPMO, USPACOM





- Issue: Research and development capability at USACILHI/JPAC
- <u>Discussion</u>:
 - CILHI has always been at the cutting edge of technology in remains recovery and identification practices
 - USACILHI's predecessor organizations have had an R&D capability
- Recommendation:
 - Add the following to the DoDD on Personnel Accounting
 - Conduct specialized personnel accounting Research, Development, Test and Evaluation (RDT&E)
 - USPACOM consider including a small dedicated and funded RDT&E cell in the new merged organization
- Action Offices: DPMO, USPACOM, USACILHI





Functional Workshops

Intelligence Support to Personnel Accounting



DoD Personnel Accounting Conference



- <u>Issue</u>: Roles and missions for support to the personnel accounting mission for members of the Intelligence Community
- Discussion:
 - Information needs for personnel accounting and recovery often overlap or are mutually supportive
 - Responsibility for formulation of intelligence policy under purview of new USD/I

Recommendation:

- Need to develop a DoD Instruction that defines roles and missions for the Intelligence Community
- Defer issue until USD/l stand-up
- Action Offices: USDP/I (ASD/C³I), OSD/DPMO





Functional Workshops

Funding the Personnel Accounting Mission





- Issue: Funding of DNA sequencing
- Discussion:
 - Annual requirements vary
 - Historically requirements exceed funding
- Recommendation:
 - DASA-M&RA-HR review for resolution
 - Report findings to DASD (POW/MPA)
- Action Offices: ASA/M&RA-HR, DPMO





- Issue: Annual accounting funding meeting
- Discussion:
 - Historical problem
 - Need community plan for accounting funding requirements
- Recommendation:
 - DPMO to host first community meeting in April 03
 - Agencies will report their funding status & requirements
- Action Offices: All accounting agencies





- <u>Issue</u>: Publish family targeted workshop summary
- Discussion:
 - Inform families of on-going issues and progress
 - Reinforce inter-governmental agency cooperation
- Recommendation: Draft and coordinate summary
- Action Office: DPMO





Functional Workshops

Analytical Support to Personnel Accounting





Vietnam War Working Group

- <u>Issue</u>: Clarify roles/missions to increase lead development, especially for trilateral/cross-border accounting information
- Discussion:
 - In Vietnam: Expand (RIT's) Order of Battle approach to find more witnesses and leads, especially cross-border
 - In Laos: Expand and intensify efforts on LKA's, cross-border cases and archival access; explore possibility of RIT
 - In Cambodia: Focus and coordinate lead development and pursuit on a year round continuous base
- Recommendation: Form and establish a continuously active all Indochina investigative element
- Action Offices: DPMO, DIA, JTF FA +CILHI







Korean/Cold War Working Group

 <u>Issue</u>: Korea – Gain access to PRC Korean War related archives, veterans, and authors

• Discussion:

- PRC administered POW camps from 1951 to the end of the conflict
- PRC considers Korean War Archives classified
- Access would significantly enhance case resolutions
- Recommendation: Incorporate into Mid-term strategy
- Action Office: DPMO







- Issue: Research strategy for Burma
- <u>Discussion</u>:
 - Agree to organize and coordinate joint DPMO/CILHI Burma Research and Analysis to avoid redundancy by accounting community resources
 - Determine research priorities associated with Burma accounting requirements
 - Establish process for sharing research findings
- Recommendation: Develop a coordinated research strategy for Burma incorporating information sharing and team strategy
- Action Office: DPMO & CILHI







- Issue: Future DoD Personnel Accounting Conferences
- <u>Discussion</u>:
 - Chart a course for the future of personnel accounting in the U.S. government.
 - Exchange ideas within the accounting community.
 - Identify and address policy-level issues pertaining to personnel accounting within DoD and the interagency community.

Recommendation:

- Continue hosting DoD Personnel Accounting Conferences every 12-18 months (Spring 2004)
- Encourage more participation in regional workshops
- Action Office: DPMO

2003 DoD Personnel Accounting Conference



Back-Brief of Issues